

ZONING BOARD OF APPEALS

2015 JUN - 1 A 8: 05

CITY CLERK

SUBMIT TO: Planning Department 133 William Street Room 303 New Bedford, MA 0274

CITY OF NEW BEDFORD JONATHAN F. MITCHELL, MAYOR

> 5-49-15 Date

Petition for a **Special Permit**

Date: 5-29-15

The undersigned petitions the Board of Appeals to grant a Special Permit in the manner and for the reasons hereinafter set forth under the provisions of the Zoning Ordinance to the following described premises: 1. Application Information 284,290-292,296 Hillman St.; 257-261,265 North St.; 123-131, 137-145 Liberty St.; and 304-328 Tremont St. Street Address: 57 Lot(s) Assessor's Map(s): 316 1153 Page: Registry of Deeds Book: Residence C. District Zoning District: Applicant's Name (printed): New Bedford Housing Authority MA 02740 134 South Second Street New Bedford Mailing Address: (State) (Zip) (City) (Street) csaunders@saunderslawlip.com 508-999-0600 Contact Information: **Email Address** Telephone Number ☐ Contract Vendee ☐ Other Applicant's Relationship to Property: ☑ Owner List all submitted materials (include document titles & volume numbers where applicable) below: . 1) Petition for a Special Permit for a Comprehensive Permit & Exhibit A; 2) Letter of Steven A. Beauregard, Executive Director; 3) Appendix & Deeds, 4) Plot Plan; 5) Certified Abutter's List; 6) Rejected Building Permit Application; 7) Asbestos Containing Materials Report; 8) Westwood Review of EPA Soil Data

City Hall • 133 William Street • Room 303 • New Bedford, MA 02740 • <u>www.newbedford-ma.gov</u> PH: (508)979-1488 • FX: (508)979-1576

By signing below, I/we acknowledge that all information presented herein is true to the best of my/our knowledge. I/we further understand that any false information intentionally provided or omitted is grounds for the revocation of the approval(s). I/we also give Planning Division staff and Zoning Board Members the right to access the premises (both interior and exterior) at reasonable times and upon reasonable notice for the purpose of taking photographs and conducting other visual inspections.

Signature of Applicant

2. Dimensions of Lot(s)	255	170	Area 43,0	90
•	Frontage	Depth		Sq. Ft.
3. Number of buildings on lot	Existing lot I	nas four (4) b	ouildings	· · · · · · · · · · · · · · · · · · ·
4. Size of existing buildings	Four building	gs are 14,000	0 sq. ft.	
5. Size of proposed buildings	Six Duplexe	s are 14,074	sq. ft.	
6. Present use of premises	Residential:	30 Units		
7. Proposed use of Premises	Residential:	12 Units	, <u>, , , , , , , , , , , , , , , , , , </u>	
8. Extent of proposed alterations	Demolitic	on and new c	construction	
9. Existing number of dwelling u	nits & bedroo	ms <u>30/30</u>	Proj	oosed 12/25
10. For commercial uses, please c	omplete the fo	ollowing:	Existing	Proposed
a) Number of customers	per day:			*
b) Number of employees:				
c) Hours of operation:				
d) Days of operation:			· · · · · · · · · · · · · · · · · · ·	
e) Hours of deliveries:				
f) Frequency of deliveries	: 🛮 Daily	□Weekly	□Monthly	Other:
11. Planning Board Site Plan Revi	iew and Specia	al Permits:		•
N/A The applicant is also req Board. If so, specify belo	_	lan Review ar	nd Special Perm	nit(s) from the Planning
12. Have plans been submitted to	the Departm	ent of Inspec	ctional Services	? Yes
13. Has the Department of Inspe	ctional Service	es refused to	issue a permit?	Yes
14. Provisions of the Zoning Ord See Exhibit A	inance under	which a petit	ion for a Specia	l Permit is made
	<u> </u>			
15. Explain the need for the Speci See Exhibit A	al Permit and	what modifi	cations are pro	posed

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	CITY CLERK
16. Verification of Ownership. By signing this application read and understand this application and the accompana petition is granted, the approvals are specific to the pla otherwise. Also, if granted, that the Special Permit must by year.	ns submitted, unless the Board states
This section is to be completed & signed by the property or	wner(s):
I hereby authorize the following Applicant:	
at the following address:	
to apply for:	
on premises located at:	·
in current ownership since:	•
whose address is:	
or which the record title stands in the name of:	
whose address is:	
by a deed duly recorded in the:	
Registry of Deeds of County:	Book: Page: Page:
OR Registry District of the Land Court, Certificate No.:	DOUK: rage
I/we acknowledge that all information presented herein is I/we further understand that any false information intentifor the revocation of the approval(s). I/we also give Planni Board Members the right to access the premises (both int and upon reasonable notice for the purpose of taking phoinspections.	ionally provided or omitted is grounds ing Department staff and Planning erior and exterior) at reasonable times tographs and conducting other visual
5-29-15 Steven A. Seans Date Signature of Land Owner (If authorize	
5-27-13 Stwern a. Near	Trustee Officer or Agent so identify

EXIBIT A

The New Bedford Housing Authority (herein after referred to as "Applicant") seeks a Special Permit for a Comprehensive Permit from the City of New Bedford Zoning Board of Appeals to redevelop the Westwood Housing Development located on Tremont, North, Liberty, and Hillman Streets in the City of New Bedford and more particularly identified by the City of New Bedford Assessors' on Map 57, Lot 38. The Applicant seeks the Comprehensive Permit pursuant to Massachusetts General Law Chapter 40B, Sections 20-23. The Lot is situated in a Residence C Zoning District.

The Westwood Housing Development was constructed in 1955 by the New Bedford Housing Authority with state-funding under Chapter 667 for the construction of housing for elderly and disabled persons. The Development contains four (4) buildings housing a total of thirty (30) units. The thirty (30) units are small efficiency apartments. Through time, the efficiency apartments became outdated and the demand for this type of apartment declined. Despite every effort, marketing these units became more difficult and the number of vacancies increased. As a result of the vacancies, Westwood experienced a significant increase in breakins and vandalism that saw many apartments stripped of copper piping and metal materials. The damage caused by the vandalism rendered the vacant apartments unfit for habitation. In 2011, to ensure the safety of the remaining tenants, steps were taken to relocate them to other properties managed by the New Bedford Housing Authority. Since November 2011, the property has remained vacant.

The Applicant seeks a Special Permit for a Comprehensive Permit for relief under Sections 2210 (general), 2700 (dimensional regulations), 2710 (general), 2720 (table of dimensional requirements appendix B, minimum lot size, density of dwelling units, lot frontage,

front yard, side yard, rear yard, and lot coverage by buildings), 2750 (yards in residential district), 2751 (front yards), 2753 (rear yards), 2755 (side yards), 3100 (parking and loading), 3110 (applicability), 3130 (table of parking and loading requirements appendix C), 3149 (special permit for vehicular access to a building lot accessed from a public way that does not constitute frontage of the lot), 5300-5330 and 5360-5390 (special permit) to redevelop the Westwood Housing Development to be utilized as twelve (12) units of family accessible housing for persons with physical disabilities. The redeveloped Westwood Housing Project would remain a low-income housing development as required by Massachusetts General Law Chapter 40B, Section 21.

The Applicant intends to remove the existing four (4) buildings containing 30 units and redevelop the site to construct six (6) duplex style residences containing a total of twelve (12) family accessible housing units. The 12 family accessible housing units will contain the following bedroom distribution: two one-bedroom apartments, seven two-bedroom apartments, and three three-bedroom apartments for a total of 25 bedrooms. Reducing the number of units and redeveloping Westwood Housing Development will better serve the needs of the residents of the New Bedford Housing Authority as well as improve the surrounding neighborhood. The redeveloped project will reduce the density from 4 buildings containing 30 efficiency units, to 6 buildings with twelve (12) units that will offer improved living spaces and off-street parking.

The Comprehensive Permit will allow the Applicant to completely redevelop the site without the limitations of having to work within the confines of existing buildings and allow it to address the inadequacies of the original Site Plan design. The Applicant believes the granting of the waivers requested by the Comprehensive Permit will result in a housing development project that reflects the best of new design practices within affordable housing, offer good and safe housing to

persons with physical disabilities, and improve the quality of life for residents in the development and surrounding neighborhood.

The Applicant seeks relief under the City of New Bedford Zoning By-Law Section 2210 that prohibits more than one principal structure on a lot to allow it to construct the six new duplexes for the Westwood Housing Development on one lot. Also, the Applicant seeks zoning relief from the Zoning Board of Appeals from Sections 2700, 2710, 2720, 2750, 2751, 2753, and 2755 to provide relief under the table of dimensional requirements for minimal lot size, density of dwelling units, lot frontage, front yard, side yard, rear yard, and lot coverage by buildings as contained in the Zoning By-Law. Specifically, the proposed re-development will construct three of the units on Liberty Street. They will be set-back 9.6 feet from Liberty Street. The three remaining duplexes will be situated on Tremont Street. They will be set-back 10 feet from Tremont Street. The City of New Bedford Zoning By-Laws require a 20 foot front yard set-back in a Residence C Zoning District and a 30 foot rear yard set-back in a Residence C Zoning District. The Applicant seeks relief from the Zoning Board of Appeals to construct the three duplexes fronting on Liberty Street set-back 9.6 feet, and three duplexes on Tremont Street setback 10 feet. The Zoning By-Law does not permit structures to be constructed with two frontages on a single lot, and the Applicant seeks permission from the Zoning Board of Appeals to construct the development with frontage on both Tremont Street and Liberty Street. Additionally, the three duplexes on Tremont Street and three duplexes on Liberty Street will share a common rear yard as the project contains one parcel of land with no lot line in between the rear of the structures. The Applicant further requests the Zoning Board of Appeals allow it to construct the six duplex units shown on the plan as they do not comply with the present side setback requirements of 8 feet on one side and 12 feet on the other side. The side set-backs as

contained on the Site Plan submitted contain an 11.1 foot side set-back and 10.7 foot side set-back for the three units fronting on Tremont Street, and an 11.9 foot side setback and 9.8 foot side setback for the three units fronting on Liberty Street.

The Site Plan submitted in support of this Special Permit for a Comprehensive Permit details a common driveway that will serve all twelve units by entering North Street and traveling north through the property and exiting by way of Hillman Street. The twelve off-street handicap parking spaces provided will be accessed by traversing through the common driveway. Each of the twelve units will be provided one off-street handicap parking space. The Applicant seeks relief from the City of New Bedford Zoning requirement that requires two off-street parking space per dwelling unit. The Applicant in furtherance of its request to reduce the parking requirements from 24 to 12 parking spaces, cites the normal criteria used by the City of New Bedford Planning Board that is used to reduce parking and loading requirements by special permit. The Applicant cites Section 3120, 3122, 3123, and 3124 in furtherance of its request. The proposed Site Plan and the reduction in available parking is not inconsistent with Public Health and Safety and promotes a public benefit as contained in Section 3120. As the units will be used by persons with physical disabilities, the characteristics of the occupants of the facility reduces the required parking demand as called for in Section 3122 and 3123 of the New Bedford Zoning By-Law. Lastly, the lot contains available on-street parking that can be utilized by residents and/or visitors to the Westwood Housing Development, as called for under Section 3124 of the By-Law.

The Applicant also seeks permission to access the lot by a public way that does not constitute its legal frontage as required by section 3149 of the Zoning By-Law. The three duplexes front on Tremont Street and three duplexes front on Liberty Street. The driveway for the development will be accessed from North Street and exit onto Hillman Street. Neither North Street

nor Hillman Street constitute legal frontage. The parking plan laid out offers a safe and detailed parking plan for the residents and would promote public benefit. The Applicant will work in conjunction with the Zoning Board of Appeals and any and all City Departments as requested by the Zoning Board of Appeals to ensure safe traffic circulation as shown on the plan. This will include working with the New Bedford Traffic Commission to establish the curb cuts on North Street and Hillman Street, as well as installing proper one-way signage at the entrance and exit of the driveway on North Street and Hillman Street.

The New Bedford Housing Authority seeks to work cooperatively with the Zoning Board of Appeals and all City Departments to ensure compliance with all environmental safety rules and regulation regarding demolition of the existing structures and construction of the six new duplexes. This compliance will include asbestos abatement by properly licensed professionals. The Applicant has a Soil Management Plan in place and a Health and Safety Plan to ensure compliance with Environmental Safety standards to protect neighborhood residents and the area population. The New Bedford Housing Authority has a proven track record for compliance with safety and environmental regulations as called for by the Environmental Protection Agency and the Department of Environmental Protection as evidenced with its recent redevelopment projects at Hillside Court and West Lawn Housing Developments. As it relates to the proper disposal and removal of environmentally sensitive materials, the New Bedford Housing Authority will continue this proven track record on its redevelopment of its Westwood Housing Development.

The Site Plan submitted details an extensive exterior lighting plan, landscaping plan, and utility plan. The lighting plan contains lighting fixtures situated on the structures that will safely illuminate the development, while at the same time not interfering with area residences. The landscaping plan creates aesthetically pleasing back yards for area residents and greatly improves

the conditions as presently exist at the site. The front and side yards also have an aesthetically pleasing landscaping plan that will improve the surrounding neighborhood. The utility and drainage plan submitted provides adequate facilities and drainage for the development and the applicant seeks to work in conjunction with the Department of Public Infrastructure on any issues relating to utilities and drainage if requested by the Zoning Board of Appeals.

For Zoning Board of Appeals to grant the Special Permit for Comprehensive Permit, the project must be in harmony with Sections 5300-5330 and 5360-5390 of the City of New Bedford Zoning By-Laws. The application as submitted meets the criteria contained in Section 5320 for the issuance of a special permit. The special permit shall be granted by the Zoning Board of Appeals "only upon its written determination that the benefit to the city and the neighborhood outweigh the adverse effects of the proposed use taking into account the characteristics of the site and of the proposal in relation to that site." ID at Section 5320. Section 5320 states that the Zoning Board of Appeals shall consider the social, economic or community needs which are served by the proposal pursuant to Section 5321; the traffic flow and safety including parking and loading as called for under Section 5322; the adequacy of utilities and other public services as called for under Section 5323; the neighborhood character and social structures as called for under 5324; the impacts on the natural environment as called for under Section 5325; and the potential fiscal impact including impact on city services, tax base and employment as called for under Section 5326. The proposal submitted meets all six criteria as outlined in Sections 5321 through Sections 5326. The redevelopment of Westwood, an outdated and deteriorated housing development into a new complex with less density, and off-street parking into a visually attractive modern housing development that will serve low income residents of the City of New Bedford with physical disabilities will benefit the social, economic and community needs of the community consistent with the City of New Bedford Zoning By-Law. The safe and efficient traffic and parking plan contained in the Site Plan complies with the requirements of Section 5322. The rehabilitation of the housing development will not have an adverse impact on the adequacy of utilities or other public services and will improve the overall impervious surface area and drainage capability for the site and the surrounding neighborhood in harmony with the Zoning By-Law. The Westwood Housing Development has been in existence since 1955 and the rehabilitation of the blighted development to a modern facility will have a positive impact on the neighborhood character and social structures in harmony with Section 5324 of the Zoning By-Law. As the Applicant will utilize a safe environmental remediation plan overseen by a Licensed Site Professional, the project will not create adverse impacts on the natural environment required by Section 5325. Finally, the proposed redevelopment will provide needed construction in related employment opportunities for area residents and will be a positive impact on the employment of the residents of the City of New Bedford in harmony with Section 5326 of the special permit Zoning criteria. As all the required criteria for the issuance of a special permit under the City of New Bedford By-Laws are met, the New Bedford Housing Authority respectfully requests the Zoning Board of Appeals grant the Special Permit for a Comprehensive Permit to allow it to redevelop the Westwood Housing Development into a modern 12-unit low income facility to provide family accessible units for persons with physical disabilities.

APPENDIX

- (1) Owner's/Landlord's Name New Bedford Housing Authority
- (2) Title Reference to Property See following attachments

(Attach copy of Deed, Certificate of Title & most recent Recorded Plans showing affected lot or lots)

- (3) If the Applicant is Not the Owner, Provide:
 - 1. Notarized authorization letter from owner to tenant or buyer for application for this permit, on letterhead.
 - 2. Copy of Purchase & Sale Agreement or lease, where applicable.
 - 3. Copy of the deed or deeds of abutting parcels if said parcels have been held in common ownership with the subject property at any time since January 1, 1976.

воок	PAGE	GRANTOR	GRANTEE	DATE
160	543	Matthew Harkins	Saint Mary's Home of New Bedford	Jan. 17, 1894
1153	316	Saint Mary's Home of New Bedford	New Bedford Housing Authority	July 8, 1955
1156	190	Saint Mary's Home of New Bedford	New Bedford Housing Authority	August 1955

Source:

Bristol County (S.D.) Registry of Deeds, Southern District Dee Information Westwood – New Bedford Housing Authority 123-131 and 137-145 Liberty Street 304-328 Tremont Street 284,290-292, 296 Hillman Street 257-261, 265 North Street New Bedford, MA. 02740

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THE REPORTS

Incorporated, hereby certify that a special meeting of the Board of Directors of said Corporation was duly called and held on February 25, 1955, at which a quoxum was present end voted the following vote, which has not been altered or repealed - it was unenimously adopted, namely, "that the Most Reverend Blahop James L. Connolly, D. D., Bishop of Fall River, and President of St. Mary's Home corporation, be authorized to sell and convey, execute and deliver to the New Bedford Housing Authority, Lot #38, Plot #57, according to plans on file by the City of New Bedford, comprising 45,602 equare feet, more or less, bounded on the North by Hillman Street, on the East by Liberty Street, on the South by Morth Street, and on the West by Tremont Street, for the amount of \$11,400.00.

Witness my hand and the seal of the Corporation this fifth day of August, himsteen hundred and filty-five.

s James an affect

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NEW BEDFORD HOUSING AUTHORITY

Post Office Box 2081 New Bedford, Massachusetts 02741

STEVEN A. BEAUREGARD Executive Director

Steven.Beauregard@NewBedfordHousing Authority.org CENTRAL OFFICE: 134 SO, SECOND STREET

TEL: 508-997-4806 FAX: 508-997-4807 TDD: 508-997-4874

www.newbedfordha.org

May 29, 2015

New Bedford Zoning Board of Appeals City Hall 133 Williams Street New Bedford, MA 02740

Dear Members of the Board

The New Bedford Housing Authority, a local public agency established under the laws of the Commonwealth of Massachusetts, hereby submits its application for a Comprehensive Permit for the redevelopment of Westwood low-income housing development located on Tremont, North, Liberty and Hillman Streets.

Comprehensive permit applications for affordable housing are accorded the right to an expedited single local review for all local permits. This proposal is submitted to obtain local zoning waivers, and subdivision approval. The Comprehensive Permit application also includes permission to demolish the existing Westwood development. A summary of waivers is included with the application.

The existing Westwood development has been a state-assisted public housing development since 1955. The four existing buildings contain thirty (30) efficiency units which the Department of Housing and Community Development (DHCD) has recognized are outdated and in need of modernization. To this end, DHCD has funded several feasibility studies for the site, and finally approved the new construction of six duplex units containing one, two and three bedrooms. All twelve apartments will be accessible ground-level units with one off-street parking space per unit and available to persons with incomes equal to or less than 30% of the area median income.

The site has undergone an asbestos containing material evaluation, a copy of which is attached with the Comprehensive Permit application. In addition, please find attached a review by the Authority's Licensed Site Profession (LSP) of the Environmental Protection Agency's Soil Data.

The New Bedford Housing Authority holds title to the entire site as evidenced by the deed contained in Appendix 1 of the application.

The New Bedford Housing Authority is excited about the redevelopment of Westwood and is prepared to discuss all aspects of the project at a meeting of the Zoning Board of Appeals.

Sincerely,

Steven A. Beauregard

Executive Director

cc: Attorney Chris Saunders

David Eisen, Abacus Architects

CITY CLERKS OFFICE NEW BEDFORD, MA

5/21/2015

REQUEST FOR CERTIFIED LIST OF ABUTTERS 8: 05

Administrative Assistant to the Board of Assessors of the

Attach the Certified List of Abutters to this Certification Letter and Submit all.

The applicant shall complete the request form below, and submit to Planning Department, City Hall, 133 William Street, Room 303, so that a list may be created for use by the applicant.

City of New Bedford, do hereby certify that the names and addresses as identified on the attached

"abutters list" are duly recorded and appear on the most recent tax.

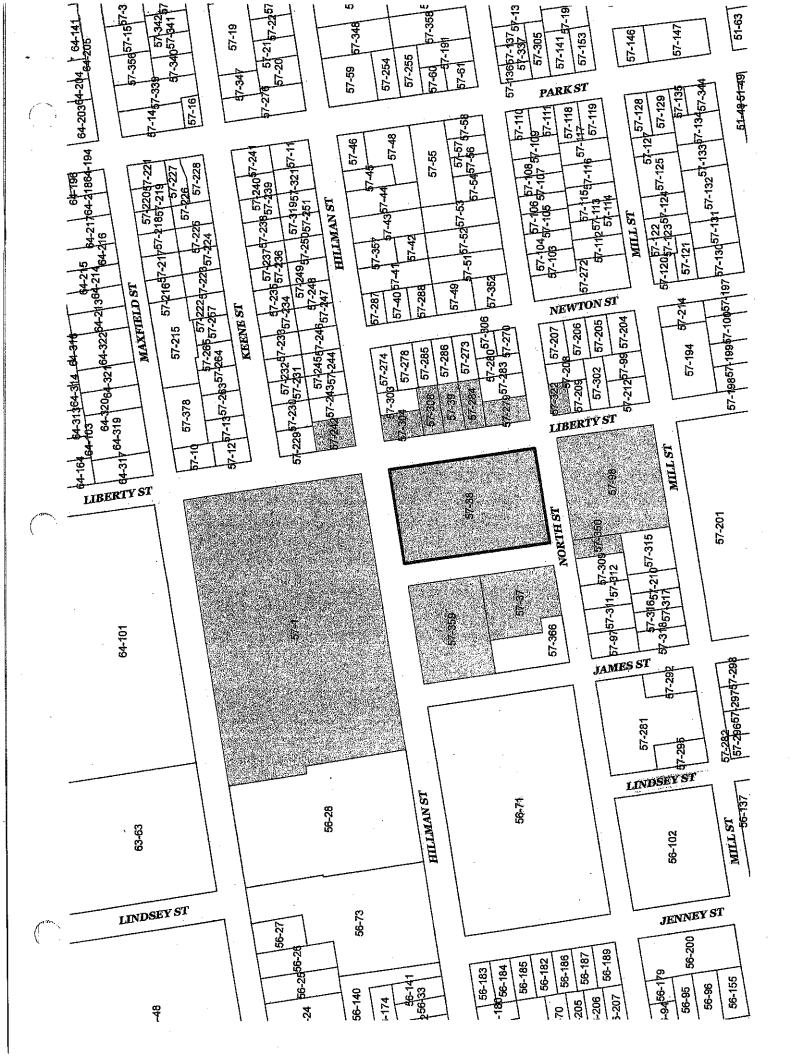
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TELEPHONE NUMBER 508 - 9971 - 4852
EMAIL ADDRESS cantions. Springe 100 Dewbedford Single Advantage 100
REASON FOR REQUEST: WE WILL STE NOW TO A COWN OF SHARE SELECT
AND WILL BE COTIFIED AWITERS OF ONE DIANS FOR THIS
分116.

May 20, 2015 Dear Applicant,

Please find below the List of Abutters within 300 feet of the property known as 123-131 Liberty St (57-38). The current ownership listed herein must be checked and verified by the City of New Bedford Assessor's Office. Following said erification, the list shall be considered a Certified List of Abutters.

Please note that multiple listed properties with identical owner name and mailing address shall be considered duplicates, and shall require only 1 mailing. Additionally, City of New Bedford-Owned properties shall not require mailed notice.

Parcel	Location	Owner and Mailing Address
57-279	255 NORTH ST	CUSTODIO NORBERTO C, CUSTODIO MARIA G
		255 NORTH ST
		NEW BEDFORD, MA 02740 - 4135
57-37	275-NORTH ST	JUSTICE RESOURCE INSTITUE,
0, 5,	277	70 MAIN STREET
	a 11	TAUNTON, MA 02780 - 277 3
57-308	140 LIBERTY ST	MELO MARIO J, MELO MARIA I
		26 BLUEBERRY LANE
		ACUSHNET, MA 02743-17 36
57-98	MILL ST	COMMONWEALTH OF MASSACHUSETTS,
0,,0	NS MIN St.	ONE ASHBURTON PLACE
	los land a.	BOSTON, MA 02108 - 1513
57-350	260 NORTH ST	FURTADO JOSE C,
0, 200		260 NORTH ST
		NEW BEDFORD, MA 02740
57-322	116 LIBERTY ST	LOPES DAWN M,
	,	116 LIBERTY ST
		NEW BEDFORD, MA 02740-4111
~57-1	165 LIBERTY ST	N B HOUSING AUTHORITY TR, WESTLAWN
		134 SO SECOND ST
•		NEW BEDFORD, MA 02740 -5 352
57-304	280 HILLMAN ST	
		278 HILLMAN STREET 230
	*	NEW BEDFORD, MA 02740 - 4108
57-284	130 LIBERTY ST	MELO JOAO F, MELO LUCIA F
		130 LIBERTY STREET
		NEW BEDFORD, MA 02740 - 4114
57-39	138 LIBERTY ST	LHEUREUX RAYMOND E, LHEUREUX MARIE ANN
		136 LIBERTY ST
		NEW BEDFORD, MA 02740 - YUU
57-242	279 HILLMAN ST	ELLIS MARIA R,
		279 HILLMAN STREET
		NEW BEDFORD, MA 02740 -410 6
57-359	312 HILLMAN ST	RAEDYL LLC,
i		312 HILLMAN STREET
		NEW BEDFORD, MA 02740 ~ ΥΟΙ Ψ
57-38	123 LIBERTY ST	N B HOUSING AUTHORITY, WESTWOOD
	T	134 SO SECOND ST
		NEW BEDFORD, MA 02740 - 5952



DEPARTMENT SIGN-OFF SHEET

ZONING BOARD OF APPEALS SPECIAL PERMIT REVIEW

<u>DEPARTMENT</u>	<u>COPIES</u>	SIGNATURE DATE
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CITY SOLICITOR CITY HALL, ROOM 203	.1	MCDipetes a 6/1/15
INSPECTIONAL SERVICES CITY HALL, ROOM 308	4	Maie Depreing 6/1/15
PUBLIC INFRASTRUCTURE	ă.	Elsoper 6/2/15
CONSERVATION COMMISSIO	ĎŇ 1	Slivingen 6/1/15
FIRE DEPARTMENT 1204 PURCHASE STREET	1,	Caryn Pedro 6/2/15